United States Senate

WASHINGTON, DC 20510

January 18, 2012

The Honorable Julius Genachowski Chairman Federal Communications Commission 445 12th Street, SW Washington, D.C. 20554

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ox/wcb

Dear Chairman Genachowski.

As reliance on high-speed Internet and mobile communication continues to grow, it is important to recognize that many Americans still rely on their traditional landline phone to engage in commerce, communicate with friends and family, and call for emergency assistance. Nearly two thirds of American households have landline phones, and 62 percent of Americans say the service is a necessity. Unfortunately, this service has become less reliable in certain rural areas due to a call origination, routing, and termination problem that is preventing the delivery of a growing number of calls to customers of rural local exchange carriers.

As you know, representatives for rural carriers have reported a staggering 2,000 percent increase in complaints between April 2010 and March 2011 from consumers who have experienced calls that fail to complete, are delayed, have poor voice quality, lack correct caller ID information, or where the originating carrier simply refuses to place calls to certain rural areas. This problem. commonly referred to as "call termination," "dropped calls," or "call completion," is widespread and has been reported by local exchange companies in 36 states.

The failure to complete calls is having a negative effect on local businesses and people throughout rural America and also presents a serious safety concern for affected consumers. Small business owners who are affected by this problem are rightfully frustrated and demand a solution, noting that in this challenging economic climate, businesses rely on reliable telephone service and cannot afford to lose a business opportunity because of a dropped call. Additionally, incomplete calls raise a significant public safety concern that could yield devastating outcomes if this problem is not effectively and promptly addressed.

Despite efforts by rural local exchange companies, state regulatory commissions, and telecommunications trade associations to identify the cause of this problem, there remain many unanswered questions. We appreciate the Commission's creation of the Rural Call Completion Task Force and the workshop that was conducted with key stakeholders on October 18, 2011 to examine the extent of and reasons for the call completion problem. We also hope that the industry can continue to work with the Commission to examine the technical problems and help develop meaningful and effective solutions. We remain concerned, however, that this problem will continue to persist and negatively affect rural consumers without continued action and oversight by your agency.

We respectfully request that you update us about the Commission's efforts to identify the cause of this problem. Should your investigation reveal that responsible parties are engaging in activities that violate the Communications Act or a Commission rule or order, we believe it is critical that the Commission takes the necessary actions to protect consumers and ensure that the widespread and frequent occurrence of undelivered calls to rural areas is addressed. We appreciate your attention to our concerns regarding this problem and look forward to your response.

Sincerely,

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SON TESTER	
Michael BENNET	March V Joll
	MARK Udpil
Patrick Conty	alhanten
Patrick CERHY	Al FRANKEN
Mike SOHANNS	Wike Cryos
MIKE SOHANNS	
Amy Klobucher	French
Amy Klobucher	DAMES RISCH

ce: Commissioner McDowell Commissioner Clyburn

JULIUS GENACHOWSKI

CHAIRMAN

FEDERAL COMMUNICATIONS COMMISSION

March 15, 2012

The Honorable E. Benjamin (Ben) Nelson United States Senate 720 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Nelson:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

On February 6, 2012, the Commission's Wireline Competition Bureau issued a Declaratory Ruling reminding carriers of the Commission's longstanding prohibition on carriers blocking, choking, reducing or otherwise restricting traffic, and making clear that practices that lead to call termination and call quality problems may constitute unjust and unreasonable practices in violation of the Communications Act. The Declaratory Ruling alerts carriers of their responsibilities and potential liability if they engage in, or use underlying providers that engage in, practices prohibited by the Act or Commission rules. I am enclosing a copy of the Declaratory Ruling for your information.

Page 2—The Honorable E. Benjamin (Ben) Nelson

I appreciate your concern and will keep your office informed of developments on the matter. Please let me know if I can be of any further assistance.

Sincerely,

Julius Genachowski



March 15, 2012

The Honorable James E. Risch United States Senate 483 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Risch:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable James E. Risch

I appreciate your concern and will keep your office informed of developments on the matter. Please let me know if I can be of any further assistance.

Sincerely,

Julius Genachowski

JULIUS GENACHOWSKI

FEDERAL COMMUNICATIONS COMMISSION

March 15, 2012

The Honorable Bernard Sanders United States Senate 332 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Sanders:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Bernard Sanders

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Sincerely,

Mulius Genachowski

JULIUS GENACHOWSKI

CHAIRMAN

FEDERAL COMMUNICATIONS COMMISSION

March 15, 2012

The Honorable Debbie Stabenow United States Senate 133 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Stabenow:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Debbie Stabenow

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Julius Genachowski

JULIUS GENACHOWSKI

CHAIRMAN

FEDERAL COMMUNICATIONS COMMISSION

March 15, 2012

The Honorable Jon Tester United States Senate 724 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Tester:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Jon Tester

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Sincerely,

Vulius Genachowski



March 15, 2012

The Honorable John R. Thune United States Senate 493 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Thune:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Julius Genachowski

JULIUS GENACHOWSKI

CHAIRMAN

FEDERAL COMMUNICATIONS COMMISSION

March 15, 2012

The Honorable Mark Udall United States Senate 317 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Udall:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Mark Udall

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Max S. Baucus United States Senate 511 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Baucus:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Max S. Baucus

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Michael Bennet United States Senate 702 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Bennet:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Michael Bennet

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Maria Cantwell United States Senate 511 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Cantwell:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Maria Cantwell

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Dan Coats United States Senate 131 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Coats:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force — which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus — to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Dan Coats

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Sincerely,

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March 15, 2012

The Honorable Kent Conrad United States Senate 530 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Conrad:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Kent Conrad

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Michael D. Crapo United States Senate 239 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Crapo:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Michael D. Crapo

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Richard J. Durbin United States Senate 309 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Durbin:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Richard J. Durbin

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Al Franken United States Senate 320 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Franken:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force — which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus — to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Page 2—The Honorable Al Franken

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Charles E. Grassley United States Senate 135 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Grassley:

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Page 2—The Honorable Charles E. Grassley

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Tom Harkin United States Senate 731 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Harkin:

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Page 2—The Honorable Tom Harkin

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable John Hoeven United States Senate 322 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Hoeven:

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Page 2—The Honorable John Hoeven

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Sincerely,

V Julius Genachowski



March 15, 2012

The Honorable Mike Johanns United States Senate 404 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Johanns:

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Page 2—The Honorable Mike Johanns

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Julius Genachowski



March 15, 2012

The Honorable Tim Johnson United States Senate 136 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Johnson:

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Sincerely,

Julius Genachowski



March 15, 2012

The Honorable Mark Steven Kirk United States Senate 387 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Kirk:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

On February 6, 2012, the Commission's Wireline Competition Bureau issued a Declaratory Ruling reminding carriers of the Commission's longstanding prohibition on carriers blocking, choking, reducing or otherwise restricting traffic, and making clear that practices that lead to call termination and call quality problems may constitute unjust and unreasonable practices in violation of the Communications Act. The Declaratory Ruling alerts carriers of their responsibilities and potential liability if they engage in, or use underlying providers that engage in, practices prohibited by the Act or Commission rules. I am enclosing a copy of the Declaratory Ruling for your information.

Page 2—The Honorable Mark Steven Kirk

I appreciate your concern and will keep your office informed of developments on the matter. Please let me know if I can be of any further assistance.

Sincerely,

Julius Genachowski

JULIUS GENACHOWSKI

CHAIRMAN

FEDERAL COMMUNICATIONS COMMISSION

March 15, 2012

The Honorable Amy Klobuchar United States Senate 302 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Klobuchar:

Thank you for your letter regarding the problem of call completion in rural areas. The consequences of call completion and service quality problems can be dire, impacting families and businesses alike. I am particularly concerned about adverse effects on the availability of reliable telephone service to consumers, businesses, and public health and safety officials in rural America. The Commission has taken several significant steps to identify and remedy the source of these problems, including creating the Commission's Rural Call Completion Task Force – which provides intra-agency coordination among the Wireline Competition, Enforcement, and Public Safety and Homeland Security Bureaus – to tackle the problem, and organizing and hosting a Call Completion Workshop that brought together key stakeholders to discuss the issues and propose solutions.

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Julius Genachowski



March 15, 2012

The Honorable Patrick J. Leahy United States Senate 433 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Leahy:

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March 15, 2012

The Honorable Jeff Merkley United States Senate 313 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Merkley:

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